# The effect of subsidies on healthful consumption: Systematic review and data synthesis

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# Background

- Prevalence of obesity and overweight have risen globally resulting in an unrestrained epidemic.
- Main contributing factor is thought to be a change in foodrelated consumer purchasing behavior.
- Health policy makers are seeking evidence-based approaches in an effort to alleviate the significant morbidity and mortality associated with obesity and overweight.

### **Objective**

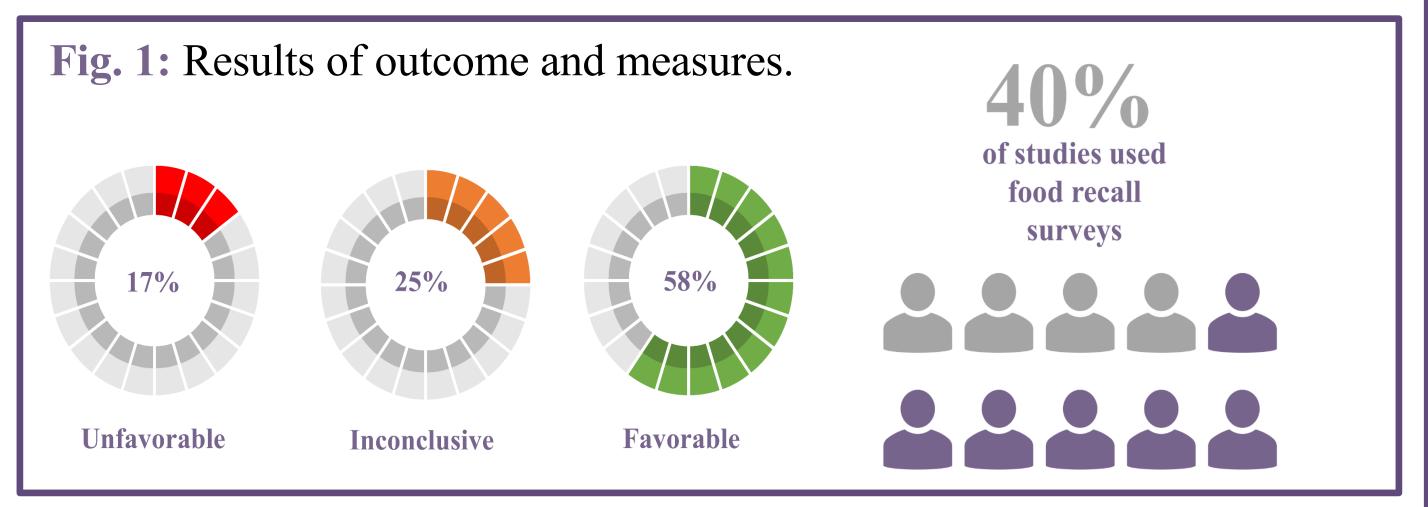
• This study focuses on reviewing and aggregating all available evidence on the subsidization of healthy foods as a fiscal tool to aid in the public health response to this epidemic.

# Methodology

- A systematic search of the major international databases was conducted looking for studies on healthy food subsidies.
- Relevant studies were synthesized into a table reviewing study design, outcomes and measures, in addition to conclusions (Table 1 and Fig. 1).
- Key messages and overall trends were examined and presented, along with an assessment of the overall limitations and advantages of the available literature (Fig. 2).

#### Results

- Review yielded 25 reports, of which 12 studies were deemed to be relevant yielding a total of 63 measures.
- Price incentives for healthy foods combined with restrictions on unhealthy foods yielded the most promising results.
- A wide range of results ranging from 8% decrease to 136% increase reflected the heterogeneity in study design, type of intervention implemented, and outcomes reported.



#### Policy suggestions

- •Results suggest that multi-faceted "combination" interventions appear to be the most promising in terms of real changes to purchasing behavior.
- Surprisingly, education appeared to have little to no effect on outcomes.
- •Important considerations include the significant heterogeneity in reported outcomes, the notable lack of studies assessing for an overall dietary and nutritional profile, and unknown cost effectiveness.
- •In studies that assessed changes long term, effects were either absent or attenuated suggesting a sustainability challenge.
- •Policy makers should consider these limitations and further expand the scope of fiscal interventions to include strategies to discourage the purchase of less healthy foods in addition to focusing on healthy foods.

Table 1: Study outcome measures on subsidies for healthy foods.

Study	Interventio	Amount	Outcome	Measurement	Effect	Conclusion	Notes
	n type						
Andreyeva, 2015	Vouchers		Volume of fresh fruit and vegetable purchased	Electronic sales data	+17.5% fresh vegetable purchase, +28.6% fresh fruit	Efforts to encourage consumption of fruits and vegetables by people receiving federal food assistance are paying off	<ul> <li>3x times as much use of vouchers for fruit</li> <li>Assessed for substitution effects</li> <li>Compared to baseline</li> </ul>
Andreyeva, 2016	Vouchers	on fruit and veg	Volume of healthy and non-healthy food purchased	Electronic sales data		eating by people receiving federal	<ul><li>Assessed for substitution effects</li><li>Compared to baseline</li></ul>
Ball, 2015	Price reduction and skill building	20% discount on fruit and veg	Volume of fruit and vegetable purchase		+15% increase vegetable purchases, + 35% increase fruit purchases		<ul> <li>Multi-arm and control grow</li> <li>Sugar and diet beverages increased</li> <li>Increases not maintained 6 month post intervention</li> </ul>
Brimblecombe, 2017	Price reduction and education	20% discount on fruit, veg, diet drinks	Volume of fruit and vegetable purchase	<u> </u>	+12.7% increase in fruit and vegetable purchased	A 20% discount can only increase fruit and vegetable purchases to help protect against obesity and diet related disease to a certain extent	<ul> <li>Larger effect on fruit yet modest</li> <li>Education has small additive effect</li> </ul>
Cardenas, 2015	Price reduction	33% discount on fruit	Number of fruits consumed	Food recall surveys	+136% increase fruits sold	Pricing is a barrier to fruit purchasing, discounts lead to significant increases	• Very small sample size, short duration
Ferguson, 2017	Price reduction	10% discount on fruit, veg, diet drinks	Volume of fruit and vegetable purchase		purchased and -8%	no discernible effect was evident, due to inadequate design and communication of discount promotion, and probably inadequate magnitude of discount	<ul> <li>Small sample and limited discount</li> <li>Non significant p value and very wide CIs</li> </ul>
Gorham, 2015	Farmers markets and price reduction		Fruit and vegetable intake	Food recall surveys	+0.48 cups/d increase fruit and vegetable intake	Intervention effective at increasing consumption of fruits and vegetables among racially and ethnically diverse lowincome children	• No baseline to compare to
Harnack, 2016	Price reduction with restriction	30% discount on fruit and vegetable	Energy intake and fruit consumption	Food recall surveys	-96 kcal/d, and +0.2 servings fruit/day	A number of favorable changes were observed in the incentive plus restriction condition suggesting an improvement in nutritional quality	<ul> <li>Multi arm and control grou</li> <li>Combination price and restriction group most significant changes</li> </ul>
Kristal, 1997	Coupons and promotion		Fruit and vegetable consumption	Food recall surveys		More powerful interventions are probably necessary to induce shoppers to purchase and consume more fruits and vegetables.	<ul> <li>Results compared to baseline, compared to control group there is no impact</li> <li>Not a strong financial incentive</li> </ul>
Mooney, 2014	Price reduction (vending machine)	25% discount healthy vending machine snacks	Healthy snack purchase	Sales receipts	B, +12.9% increase site C, + 19.6% increase site D for healthy snack purchase	Price-discounting can be an effective means of initiating more nutritiously balanced vending choices among diverse groups of employees in a Scottish population	<ul> <li>Changes not followed long term, unsure about sustainability</li> <li>Site B had very high baseline uptake (71%)</li> </ul>
Ni Mhurchu, 2010	Price reduction with education		Fruit and vegetable purchase, healthy food purchase	Electronic sales data	+10% increase fruit and vegetable purchased, +11% increase overall	Significant and sustained effect of discounts on food purchases suggests that pricing strategies hold promise as a means to improve population diets.	<ul> <li>Multi arm and control grou</li> <li>Education has no effect</li> <li>Changes sustained after six months but attenuated</li> </ul>
Olsho, 2016	Price reduction	30% discount on fruit and vegetables	Fruit and vegetable consumption	Food recall surveys	consumption, +30%	Health incentives significantly increased fruit and vegetable intake among participants,	

Fig. 2: Limitations and advantages of the available literature.

#### Limitations and sources of bias

#### **Definitions Substitution effects** A multitude of definitions was used across With money saved from less costly healthy foods, these studes including what qualified as and individuals buying other substitute foods, only "healthy" in addition to what was included in three studies assessed for substitution effects. the "fruit" and "vegetable" category. **Purchasing assumption** Measurement bias Many studies made the assumption that purchasing can behave as a proxy for Many studies utilized food recall surveys, and often consumption, this is not necessarily true. Only only the diet of the adult in the household most 4 of 12 studies assessed consumption directly. responsible for food shopping was assessed. Gender bias **Fruits and Vegetables** Participants in these studies are generally Although fruit and vegetables are a good indication of healthy (>70%) female, which may not capture the eating, they only represent one aspect of the nutritional profile. impact of pricing changes on male purchasing Only 4 of 12 studies assessed dietary measures apart from fruit and consumption. and vegetables. No studies assessed portion size, and only 1 study assessed daily calorie intake.

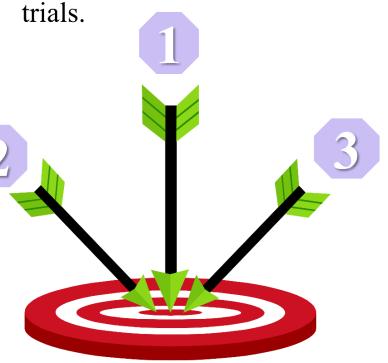
# Advantages

#### Trial design

The majority of the studies were of high quality with regards to study design. 6 of 12 studies were randomized control trials with a further 3 non-randomized control

#### Relevance

These studies assess targeted interventions that are complex and difficult to evaluate, although the results are of high importance to policy makers looking for more evidence based solutions.



#### **Critical examination**

The studies all identify their limitations with many making great efforts to adjust their statistical analyses to account for as many factors as possible, this improves confidence in the reportable outcomes.